

2nd DRAFT -- TMN
19 April 1963

MEMORANDUM FOR:

SUBJECT : Comments on DD/I Memorandum Proposing Revision of PNIOs
Dated 2 April 1963

I believe that the proposal put forward by the DD/I for revising the statement of Comprehensive National Intelligence Objectives and of Priority National Intelligence Objectives is an important step forward in making these documents really significant and useful to the intelligence community. With one exception, the comments below are of relatively minor importance in the context of the improvements which should result from adoption of the DD/I's general proposals.

a. I am still concerned that the proposal does not give adequate recognition to certain continuing programs of the community which must be maintained under any peace-time circumstances. The NIS Program, which of course is specifically mentioned in the present CNIO, is perhaps an example. Additionally, there should be some recognition (as there is by implication in the Annex to the present DCID 3/1) that there will necessarily be intelligence programs in existence which do not bear any direct relationship to the listed Objectives.

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It is necessary to guard against the tendency to believe and to act, therefore, as if all the activities of the community should be directed solely in terms of the stated Comprehensive and Priority National Objectives. This tendency emerges even in the DD/I document itself.

b. I am puzzled by the inclusion of existing PNIO I.a. and II.a. both among the Comprehensive Objectives and the Priority Objectives. It would seem that these two statements belong only among the Comprehensive Objectives.

c. I believe that the creation of a continuing body - either as a formal USIB committee or otherwise - to review and revise regularly the Comprehensive and Priority Objectives is desirable. However, the mission of the committee as stated in the DD/I Memorandum is not only at variance with the alleged reason for creating the committee, but raises problems and difficulties over and above those inherent in determining and stating the Objectives. Responsibility for reviewing the plans and programs of the intelligence community has already been assigned to the Coordination Staff. Whether or not the Staff has done an effective job in the reviews it has made to date, it is clear that a committee will be in no position to do a better job. Indeed, considering the provenance of this proposal, I can not help but speculate that it represents an effort on the part of CIA to obtain control of this review function through its participation as secretariat and chairman of the proposed committee. I believe the other members of the Staff share the strength and vehemence of my opposition to the proposed statement of mission of the NIOC. I can

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visualize, however, that the committee might be of real practical assistance to the Coordination Staff in the latter's review function in that the committee might be in a position to identify "the practical implications of the CNIOs and PNIOs for national intelligence production and collection programs" which the Staff could take into account in reviewing plans and programs for consistency and proper allocation of effort.

d. My specific suggestions for changes in the proposed DCIDs are as follows:

DCID 1/2:

Change paragraph 1b. to read "... in any area in which US commitments or interests are such" (I seem to remember we had no commitment in South Korea in the spring of 1950).

Add paragraph 1h. "Completion and maintenance of the basic intelligence required by approved National Intelligence Survey schedules."

DCID 1/3:

Paragraph 3., Delete "both to CNIOs and". This phrase somewhat confuses the distinction and relationship between CNIOs and PNIOs which paragraph 1. and 2. seek to express.

Delete Objectives A, 1, A and B.

DCID 1/- (National Intelligence Objectives Committee)

Change paragraph 2. Mission, to read: "The mission of the Committee shall be to recommend to USIB statements of Comprehensive

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and Priority National Intelligence Objectives to serve as

guides for the coordination of intelligence collection and
production responsive to the needs of national security policy."

Change paragraph 3(a). to read: "To inform the USIB regarding
the practical implications of the CNIOs and PNIOs for national
intelligence production and collection programs."

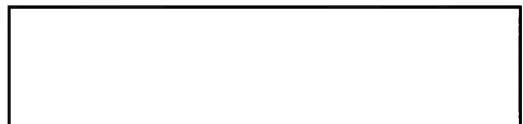
Change paragraph 3(c). to read: "To review and recommend to
USIB revision or reaffirmation, as necessary on a semiannual
basis, of the substance of CNIOs and PNIOs."

Delete paragraph 3(d).

Alter the order of the subparagraphs under paragraph 3., Functions,
so that:

Present (b) becomes (a)
Proposed (c) above becomes (b)
Proposed (a) above becomes (c)

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